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## Report of Independent Certified Public Accountants on Applying Agreed-Upon Procedures

To the Board of Directors and Management Florida Housing Finance Corporation:

We have performed the procedures enumerated below, which were agreed to by the Board of Directors and management of Florida Housing Finance Corporation (Florida Housing), solely to assist you in evaluating management's assertion as to the effectiveness of Florida Housing's internal control over compliance related to the administration of the Hardest Hit Fund Program (HHF) established pursuant to the HFA Participation Agreement (the Agreement or HPA) between Florida Housing and the U.S. Department of the Treasury, for the year ended December 31, 2015. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

**Procedures Performed** 

Eligibility / Underwriting	
CA1.1a – In accordance with	

**Control Activity** 

CA1.1a – In accordance with HFA Participation Agreement (HPA) Term Sheets and Florida Housing HHF Program requirements, Florida Housing has internally created manuals that document program guidelines, policies, and procedures which describe the eligibility determination and underwriting requirements for all HHF programs.

We obtained from management of Florida Housing the HPA Term Sheets included in the Agreement, which identify the program guidelines, policies and procedures. We also obtained from management of Florida Housing guidelines for the following programs: UMAP, MLRP, MEP, PR, DPA and ELMORE programs. We then obtained and read the "HHF Program Procedure Manual" dated April 30, 2012, noting it was created and is maintained by Florida Housing. We also obtained the manual for any updated or new procedures. We noted that the manual, included guidelines, policies, and procedures describing Florida Housing eligibility determination and underwriting requirements related to the UMAP, MLRP, MEP, PR, DPA and ELMORE programs.



Control Activity	Procedures Performed
CA1.1b - Participating Advisor Agency (AA) staff are sufficiently qualified and trained to (1) inquire and obtain the minimum required documentation from potential HHF borrowers to determine eligibility, (2) summarize and document their recommendations based on review and evaluation of the eligibility underwriting process performed.	We obtained from management of Florida Housing a listing of all eligible/ ineligible 2015 non-DPA HHF applicants and randomly selected a sample of 25 applicants. For each selected application, we obtained applicant information including the application, recommendations per AA staff, and supplemental documentation provided by the
CA1.1c - Properly trained HHF Program and contracted underwriting staff perform reviews of applications deemed eligible by AAs, check for appropriate required documentation, request additional documentation as needed, recalculate income/ratios, etc., and underwrite AA staff's eligible determinations for HHF loan approval; HHF Program staff (for ELMORE applications) or contracted underwriting staff (for UMAP, MLRP, and PR applications) review applications deemed ineligible by AAs, check for appropriate required	applicant to support the eligible or ineligible determination. Please refer to control CA7.2a for testing of staff training procedures performed.  We obtained from management of Florida Housing a listing of 2015 non-DPA HHF applicants having reached a final determination during underwriting and randomly selected a sample of 25 applications. For each selected application, we obtained the applications, supplemental applicant information; recommendations by the AA, and additional documentation added by the HHF staff or contracted underwriting staff to the applicant's file in connection with the process of underwriting.
documentation, and verify application ineligibility.  CA1.1d - Properly trained HHF compliance staff performs monthly sample reviews of files deemed eligible through underwriting, checks for appropriate support documentation, and recalculates income/ratios, etc. as needed.	We obtained from management of Florida Housing a listing of the 2015 non-DPA HHF applications reviewed by the HHF compliance staff and randomly selected a sample of 25 applications. For each selected application, we obtained the applicant information, the AA documentation, and evidence of the HHF compliance staff review.
CA1.1e – Properly trained HHF staff performs periodic sample reviews of eligible DPA files, checks for appropriate support documentation, and recalculates income/ratios, etc. as needed	We obtained from management of Florida Housing a listing of the 2015 HHF DPA borrower files reviewed by HHF staff and selected all applications, which consisted of two. For each selected application, we obtained the applicant information, the vendor documentation and evidence of the HHF compliance staff review.



Control Activity	Procedures Performed
CA1.1f - Checklists and review forms are used from application intake and processing by AA staff to underwriting by HHF and contracted underwriter staff.	We obtained from management of Florida Housing a listing of all 2015 non-DPA HHF applicants submitted for underwriting and randomly selected a sample of 25 applications. For each application, we obtained from management of Florida Housing the checklists and review forms which are used throughout the process, from application intake and processing by AA staff to underwriting by HHF and contracted underwriter staff.
CA1.1g - Review of HHF eligibility/underwriting practices are performed and documented by the HHF Compliance Officer in a timely manner (routine basis), and by the internal auditors (as needed basis), and instances of non-compliance with guidelines and requirements are remediated.	We obtained from management of Florida Housing the non-DPA review of an AA performed by Florida Housing Internal Audit and the non-DPA review of a sample of underwriter files performed by the HHF Compliance Officer. The documentation for both reviews included findings, recommendations, and remediation results.
HHF Funds, Property, and Other Assets	
CA2.1a – Florida Housing has documented policies and procedures that describe in detail the requirements over HHF funds.  CA2.1b – For HHF program and administrative funds, duties over custody of cash, disbursement approval, recording, reconciling, and report review are adequately segregated.	We obtained from management of Florida Housing all policies and procedures detailing requirements over HHF funds, property, and other assets.  We obtained from management of Florida Housing an organizational chart for Florida Housing, including the Financial Accounting department. We also obtained the policy process narratives prepared by Florida Housing, which include the responsibilities for each individual within the process related to cash custody, disbursement approval, recording, reconciling, and review, including the respective responsibilities of the personnel on the organizational chart. We observed that separate individuals are assigned each of the above responsibilities.
CA2.1c – Routine review of HHF disbursements, are performed by the Accounting staff in a timely manner, and instances of non-compliance with guidelines and requirements are remediated.	We obtained from management of Florida Housing a detail of 2015 cash disbursements for administrative expenses and program expenses and randomly selected 25 disbursements from each detail. For each selected disbursement, we obtained the payment file and noted evidence of review performed by Accounting staff.



Control Activity	Procedures Performed
CA2.2 – Florida Housing maintains acceptable bank accounts for HHF funds and reconciles the bank accounts on a monthly basis.	Per inquiry of management of Florida Housing, there have been no changes in HHF bank accounts during the year ended December 31, 2015.  We obtained from management the bank reconciliations prepared for the HHF account with Bank of New York Mellon for the months of March 2015 and December 2015, noting that they were prepared by Florida Housing staff.
Reporting	
CA3.1a – Florida Housing has documented procedures that describe in detail the requirements over HHF reporting functions (both internal reporting and reporting to Treasury)  CA3.1b – Florida Housing prepares and submits complete and accurate Quarterly Performance Reports (QPRs) and Quarterly Financial Reports (QFRs) to Treasury on a quarterly basis within the time requirements; Florida Housing posts the completed QPR on its website quarterly.	We obtained from management of Florida Housing the policies and procedures that describe in detail the requirements over HHF reporting functions (both internal reporting and reporting to Treasury).  We obtained from management of Florida Housing the QPR and QFR for Q4 2015, including supporting schedules and reconciliations.  We obtained from management of Florida Housing copies of emails sent by Florida Housing staff to the Treasury department. We observed that the emails, with the Q4 reports attached, were submitted to Treasury on February 12, 2016. We obtained from management of Florida Housing a screenshot of the QPR upload to the Florida Housing website.
CA3.2 – Florida Housing performs monthly and quarterly reconciliations of HHF trial balances (loans) and financial reports to the general ledger. Additional reconciliation of CounselorDirect batches to the general ledger and to the quarterly HHF Treasury financial reports is performed quarterly.	We obtained from management of Florida Housing the June 2015 and December 2015 reconciliations of the HHF trial balance of loans outstanding to the CounselorDirect system and the general ledger, including supporting documentation, as prepared by Florida Housing staff.  We also obtained from management of Florida Housing the Q2 2015 and Q4 2015 reconciliations of the quarterly Treasury financial reports to the CounselorDirect system and the general ledger, including supporting documentation, as prepared by Florida Housing staff.
CA3.3 – Florida Housing's financial statements (including the HHF program) are independently audited annually and Florida Housing submits a copy of the audit results to Treasury in accordance with the HPA.	We obtained from management of Florida Housing evidence of the submission of the independently audited financial statements via email correspondence between Florida Housing and Treasury.

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Control Activity	Procedures Performed
CA3.4 – Florida Housing prepares and submits a complete and accurate bring-down certificate to Treasury on an annual basis within the time requirements.	We obtained from management of Florida Housing the bring-down certificate filed in 2015 and reviewed the submission date showing the certificate was submitted timely.
CA3.5 - Florida Housing maintains documentation of the ICP (reviewed quarterly and updated as needed) and IACMP, as revised, and proof of submission of IACMP revisions to Treasury.	We obtained from management of Florida Housing the Q2 2015 and Q4 2015 Internal Control Programs (ICPs); including supporting documentation showing quarterly updates made and noted evidence of review of the documentation by Florida Housing staff.
	We also obtained from management of Florida Housing the Internal Antifraud and Compliance Monitoring Program (IACMP) dated June 2012, as well as the email correspondence, noting that the IACMP was attached to an email submitted to Treasury on June 7, 2012. Through inquiry with management, we confirmed that this was the last report and there has been no change to the documentation in the current year.
Program expenses	
CA4.1 – Disbursement procedures include the review of supporting documentation and the use of supervisory sign offs. Payment requests are subject to multiple levels of review prior to disbursement of funds. All electronic batch submissions are subject to dual control.	We obtained from management of Florida Housing a detail of all 2015 cash disbursements related to program expenses (check, wire, EFT, ACH) and randomly selected a sample of 25 disbursements. For each disbursement, we obtained supporting documentation, agreed the supporting documentation to the detail of our selection, and observed evidence of approval by Florida Housing staff.
CA4.2, CA4.3 and CA4.5 – Florida Housing requires all servicers to utilize the Common Data File (CDF), the Treasury and Servicer approved format, to exchange data regarding borrower mortgage payments, arrearage amounts, etc. All	We obtained from management of Florida Housing a list of servicers, noting there were 540 servicers. We randomly selected a sample of 25 servicers.  We obtained from management of Florida Housing
CDFs received are retained.	documentation that Florida Housing provides the CDF to all servicers. We observed that all of the 25 selected servicers utilize the CDF when returning applicant information to Florida Housing and the CDFs were retained.
CA4.4 – Florida Housing has documented policies and procedures that describe in detail the	We obtained from management of Florida Housing the policies and procedures that describe the
requirements over HHF program expenses.	requirements related to HHF program expenses.

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Control Activity	Procedures Performed
CA4.6 - Routine review of program payments are performed during the timely processing of CDF Records received from Servicers. Instances of noncompliance with guidelines and requirements are remediated.	We obtained from management of Florida Housing a detail of 2015 cash disbursements related to program expenses (check, wire, EFT, ACH) and randomly selected a sample of 25 disbursements. For each disbursement, we obtained supporting documentation and observed evidence of approval by Florida Housing staff.
CA4.7 – Florida Housing performs monthly and quarterly reconciliations of HHF trial balances (loans) and financial reports to the general ledger. Additional reconciliation of CounselorDirect batches to the general ledger and to the quarterly HHF Treasury financial reports is performed quarterly.	We obtained from management of Florida Housing the June 2015 and December 2015 reconciliations of the HHF trial balance of loans outstanding to the CounselorDirect system and the general ledger, including supporting documentation, as prepared by Florida Housing staff.  We also obtained from management of Florida Housing and reviewed the Q2 2015 and Q4 2015 reconciliations of the quarterly Treasury financial reports to the CounselorDirect system and the general ledger, and supporting documentation, as prepared by Florida Housing staff.
Administrative expenses	
CA5.1 – Florida Housing has documented policies and procedures that describe in detail the requirements over HHF administrative expenses.	We obtained from management of Florida Housing the policies and procedures that describe the requirements related to HHF administrative expenses.
CA5.2 and CA5.3 - Levels of review of payment requests are incorporated in the disbursement process to ensure transactions are entered appropriately in Florida Housing's financial accounting system. Additional procedures, such as timecards detailing time spent on the HHF Program, are in place to ensure proper calculation and allocation of expenses in accordance with Office of Management and Budget ("OMB") Circular A-87 or the 2015 OMB Compliance Supplement, as applicable.	We obtained the disbursement policy that includes the use of a standardized disbursement request form and required supervisory approvals.  We obtained from management of Florida Housing a detail of 2015 cash disbursements for administrative expenses (checks, wire, EFT, ACH) and randomly selected a sample of 25 disbursements. For each disbursement selected, we obtained the corresponding standardized disbursement request form and observed approval by Florida Housing staff.



Control Activity	Procedures Performed
CA5.4 – Appropriate levels of review of the administrative expense payment files and documentation are incorporated in the payment approval and disbursement process.  CA5.5 – All HHF related accounts are reviewed	We obtained from management of Florida Housing a detail of all 2015 cash disbursements for administrative expenses (check, wire, EFT, ACH) and randomly selected a sample of 25 disbursements (same as CA5.2). For each disbursement selected, we obtained the payment file and supporting documentation and observed evidence of approval by Florida Housing staff.  We obtained from management of Florida Housing
quarterly as part of the preparation of the QFR.	the HHF administrative expense tracking worksheet used to prepare the Q4 2015 QFR and compared the amounts in the worksheet to the QFR submitted to the Treasury Department, observing that they agreed.
Anti-Fraud and Compliance Monitoring	
CA6.1a – Florida Housing has documented policies and procedures that describe in detail the requirements over the prevention and detection of fraud and non-compliance issues. The Office of Inspector General performs a risk assessment of HHF programs and activities.	We obtained from management of Florida Housing the Florida Housing Employee Policy and Procedures Handbook, observing that Section 2155, "Anti-Fraud Policy," detailed the requirements over the prevention and detection of fraud and non-compliance issues.
	We also obtained from management of Florida Housing and read the most recent Office of Inspector General risk assessment of HHF programs and activities.
CA6.1b – FHFC management has instituted an anonymous reporting mechanism specifically for HHF for individuals to report instances of actual or suspected fraud. A link to the reporting options is located on the cover page of the HHF program website. An additional internal anonymous reporting mechanism is located within the FHFC intranet portal. All reports of actual or suspected fraud are monitored by the Office of Inspector General regardless of submission method.	We verified the existence of the anonymous reporting mechanism for individuals to report instances of actual or suspected HHF fraud by submitting "test" complaints via fax and via an online submission form. We noted that a link to the reporting options is located on the cover page of the HHF program website by navigating to the HHF program website.  We observed that reports of actual or suspected fraud are monitored by the Office of the Inspector General by the receipt of communication from the
	Inspector General, in response to our "test" complaints.



Control Activity	Procedures Performed
CA6.1c – The OIG is the first responder to reported fraud issues. The OIG's response to an issue may include, but is not limited to, recording, investigating, and judging whether fraud has occurred and if law enforcement should be notified. This may include external and internal cases involving HHF funds and other Florida Housing funding programs.  CA6.1d – Florida Housing management ensures periodic training of HHF employees and contractors regarding the definition of fraud and what to do when fraud is suspected. The training materials and attendees are documented.  CA7.1 – Florida Housing uses a formal Request for Qualifications (RFQ) and Request for Proposal	We obtained from management of Florida Housing a detail of fraud issues/cases reported during 2015 and randomly selected a sample of one HHF issue/case.  We obtained documentation for each selected fraud issue/case, including supporting documentation detailing the recording, investigating, and resolution of each selected case.  We obtained from management of Florida Housing a listing of all training sessions provided to HHF employees and contractors during 2015. We obtained from management of Florida Housing a copy of the training materials for all 4 training sessions. We haphazardly selected one of the training sessions and obtained from management of Florida Housing a list of attendees.  Per inquiry with management, no RFQs or RFPs related to the HHF Program were initiated in 2015.
(RFP) processes in compliance with state and federal requirements to secure contractors. Florida Housing uses a review team to evaluate and score each response. Review team members are independent of the requested business process. Florida Housing also has access to the Prevent Loan Scam (PLS) database to determine if complaints have been submitted against potential vendors or employees.  CA7.2a – Florida Housing defines conflict of interest in contracts with external HHF business partners/vendors; ensures as needed training to HHF employees and contractors regarding the definition and prohibition of conflicts of interest; and documents the training materials and attendees.	We obtained from management of Florida Housing a listing of all training sessions provided to HHF employees and contractors during 2015. We haphazardly selected a sample of two training sessions out of a total population of six sessions. For each of the selected training sessions, we obtained from management of Florida Housing a copy of the training materials and the list of attendees.



Control Activity	Procedures Performed
<b>CA7.2b</b> – Florida Housing defines conflict of interest in the employee manual and certifications of understanding are maintained in employees' files.	We obtained from management of Florida Housing the Florida Housing Employee Policy and Procedures Handbook, noting that Section 2150, "Conflicts of Interest," defined circumstances that would constitute conflicts of interest.
	We also obtained from management of Florida Housing a list of HHF employees and haphazardly selected fourteen employees for testing. We verified that the selected employees' manual and certification is included within the employee file.
Information Technology (IT) Environment and D	<u> </u>
CA8.1 – Florida Housing has documented policies and procedures that describe the requirements over the IT environment and data security functions.	We obtained from management of Florida Housing the IT Services Network and Systems Support Procedures handbook utilized by Florida Housing, observing that it contained descriptions of the requirements over the IT environment and data security functions.
CA8.2 – Florida Housing routinely performs disaster recovery tests. In addition, security assessment tests are performed by an independent third-party contractor.	We obtained from management of Florida Housing documentation evidencing the operation of the disaster recovery infrastructure as a result of two incidents that occurred during 2015. As a result of these incidents, a disaster recovery test was not performed during 2015. We also obtained from management of Florida Housing documentation evidencing a security assessment test that was performed on August 21, 2015 by a third-party.
CA8.3 – CounselorDirect provides a SSAE 16 report annually for review.	We obtained from management of Florida Housing the SSAE 16 report dated May 1, 2014 through April 30, 2015 for the CounselorDirect platform. In addition we obtained a bridge letter covering the period from April 30, 2015 through December 31, 2015.
CA8.4 – Florida Housing limits access to borrower Personally Identifiable Information (PII) to authorized users only within both the CounselorDirect portal and the U:\Hardest Hit Fund subfolder on the Florida Housing internal	We obtained from management of Florida Housing a listing of authorized users with access to PII via the CounselorDirect portal and with access to PII via the U:\Hardest Hit Fund.
shared network drive.	We observed an unauthorized employee, whose name does not appear in the aforementioned lists, attempt to access both the CounselorDirect system and the U:\Hardest Hit Fund folder and noted that the individual was denied access to both.



Control Activity	Procedures Performed
CA8.5 – IT operations and IT development teams have segregated duties and responsibilities. In addition, HHF staff control user access to the CounselorDirect portal.  CA8.6 – Florida Housing ensures routine training for HHF employees and contractors regarding IT security and safeguarding of HHF data and	We obtained from management of Florida Housing an organizational chart for the IT department and position descriptions for each individual listed herein.  We obtained from management of Florida Housing a listing of all training sessions provided to HHF employees and contractors during 2015. We
borrower PII.	haphazardly selected a sample of 2 training sessions out of a total population of 6 sessions. For each of the selected training sessions, we obtained from management of Florida Housing a copy of the training materials and the list of attendees.
CA8.7 – The handling of PII is outlined in the HHF Advisor Agency and HHF Underwriting contracts with Florida Housing. In addition, Florida Housing has provided PII training to Advisor Agency and HHF contracted underwriting staff. HHF contracted underwriters are required to execute a Personally Identifiable Information (PII) Awareness Training Agreement. Florida Housing staff are required to execute an Employee Acknowledgment and Disclosure Agreement in acknowledgment of their understanding of Florida Housing's policies pertaining to Confidentiality and Privacy, Information Technology, Disclosure of Outside Employment, and Conflicts of Interest.	We obtained from management of Florida Housing a detail of the HHF Program Advisor Agencies, contracted staff, and Florida Housing staff. We randomly selected a sample of seven Advisor Agencies and reviewed application documentation for inclusion of PII handling.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on management's assertion. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Directors and management of Florida Housing, and is not intended to be and should not be used by anyone other than these specified parties.

Ernst & Young LLP

April 29, 2016