# Final Report

# Economic Contributions of the Florida Housing Finance Corporation in Florida in 2023

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### **Executive Summary**

The Florida Housing Finance Corporation (FHFC) is a public corporation of the State created by the Florida Legislature with the mission of promoting homeownership and affordable rental housing for low- and moderate- income Florida residents, using public funds from state and federal sources. The FHFC has been operating in Florida for over 40 years, and offers financing options for homeownership, rental housing development and for foreclosure avoidance.

The Florida State University Center for Economic Forecasting and Analysis (CEFA) has run two different regional economic modeling software programs for Florida Housing Finance Corporation (FHFC) based on the funding outlined in its 2023 annual report along with its administrative operations. The first software program is IMPLAN, an input-output analysis and social accounting software licensed from IMPLAN Group, LLC which was used to determine the economic impact to the state of Florida based on the delivery of the various homeownership and multifamily rental units as outlined in FHFC's 2023 annual report along with its administrative operations. The second software program is REMI, a dynamic (multiple time-period) integrated input-output and econometric model licensed from Regional Economic Models, Inc. (REMI PI+ v3.2) 2023 which was used to determine the economic impact to the state of Florida based on the initial 15 years of operations of the multifamily rental units once they are delivered. The findings from both economic modeling software analyses are summarized herein.

In 2023, FHFC assisted in providing 28,926¹ total housing units in both new construction and rehabilitation activities, not previously reported. The overall total development cost equaled \$11.096 billion.² In addition, FHFC's homeownership programs led to over \$945.2 million in spending on closing costs. By creating new final demand for construction activity and related services, the affordable housing programs administered

 $<sup>^1\,</sup>See\,FHFC\,Annual\,Report,\,2023.\,See:\,\underline{https://www.floridahousing.org/docs/default-source/data-docs-and-reports/annual-reports/2023-annual-report.pdf}$ 

<sup>&</sup>lt;sup>2</sup> Including the TDC of \$10.1 billion, \$945.2 million of closing costs, and about \$31.7 million of FHFC operating expenses.

by FHFC generates broad regional economic impacts in the form of increased industry output (revenues), employment, personal income, and local and state government tax revenues. The direct spending for housing development and related assistance stimulates additional indirect and induced economic activity through economic multiplier effects. For the purpose of this study, the Florida State University Center for Economic Forecasting and Analysis (FSU CEFA) research team examined both the multifamily and the single-family programs, and the year 2023 FHFC administrative expenditures, in order to derive the economic impacts of FHFC to the state of Florida. The results of the study found that in 2023, FHFC leveraged \$5.1 billion of its own funding resources to create a total of \$12.41 billion in economic activity.

Total Economic Impact Results from acquiring, constructing and/or rehabilitating the units in 2023 as well as the administrative operations of FHFC (IMPLAN) – In summary, the economic impact generated by FHFC based on FHFC's non-duplicative program funding is \$12.41 billion. The economic impact associated with FHFC's operations (spent in Florida) is estimated to be about \$73 million. The total annual economic impact as a result of delivering the homeownership and multifamily rental units funded in 2023 by FHFC's programs as well as its own operations is estimated to be \$12.41 billion in economic output, \$13.46 billion in income, \$12.98 billion in value added, and 63,053 full and part-time jobs.

Total Economic Impact Results from annual operations of the multifamily rental units for 15 years (REMI) – In summary, the average number of jobs created over each of the 15 years of analysis is 6,991 jobs for the 144 multifamily rental developments (17,938 total units) identified in the 2023 annual report. Over the 15 years of analysis beginning once the units are delivered, the operations of the 144 multifamily rental developments would create a cumulative economic output of \$26.5 billion to the state of Florida and \$17.11 billion in personal income.

### Introduction

The Florida Housing Finance Corporation (FHFC) is a public corporation of the State created by the Florida Legislature with the mission of promoting homeownership and affordable rental housing for low- and moderate- income Florida residents, using public funds from state and federal sources. By creating new final demand for construction activity and related services, the affordable housing programs administered by FHFC generates broad regional economic impacts in the form of increased industry output (revenues), employment, personal income, and local and state government tax revenues. The direct spending for housing development and related assistance stimulates additional indirect and induced economic activity through economic multiplier effects. For example, building contractors purchase materials and equipment, and households of proprietors and employees purchase goods and services for everyday living. The combined direct, indirect, and induced impacts of an activity represent its total economic impacts. These impacts occur over the development period, typically 18 to 24 months.

The Florida State University Center for Economic Forecasting and Analysis (FSU CEFA) was contracted by FHFC to conduct an economic analysis study for 2023.

### **Institutional Capacity and Project Team**

The Center for Economic Forecasting and Analysis (CEFA³) is part of the Florida State University Institute of Science and Public Affairs (ISPA), which is a multi-disciplinary research institute. FSU CEFA specializes in applying advanced, computer-based economic models and techniques to examine and help resolve pressing public policy issues across a spectrum of research areas. FSU CEFA provides advanced research and training to students in the areas of economic development, energy, environmental economics, education, economic impact analysis, and high technology, among others.

<sup>&</sup>lt;sup>3</sup> See: http://www.cefa.fsu.edu

### Florida Housing Finance Corporation Programs

FHFC programs consist of a variety of financing activities to facilitate access to affordable housing, such as housing tax credits, loans, mortgage down payment assistance, and other financial instruments. In 2023, FHFC provided financial assistance through several affordable housing programs which the funding for these programs was allocated as single family (homeownership) programs and multifamily (rental) programs (Tables 2 and 3). Some FHFC programs are funded through state and/or federal appropriations, while others are self-financing through fees or principal and interest payments received for outstanding loans. For example, most rental developments in FHFC portfolio pay ongoing fees to FHFC for compliance monitoring. In many cases, multifamily programs may be used together to finance a development; the same is true for single-family programs.

# Previous Economic Benefits to Florida Created by Florida's Housing Programs

A summary of the prior economic benefits studies is provided in Table 1 below as a comparison to the current studies. Whereas the amount of funding and total development costs represents both homeownership and multifamily rental programs, the reported economic benefits are inclusive of FHFC's administrative operations, except for 2010 when the operations were not included in the analysis. This Table represents only the economic benefits generating from delivering the proposed units funded by FHFC in 2023 (IMPLAN analysis) and is not related to the economic benefit from operating them once delivered (REMI analysis).

Table 1. Summary of Prior and Current Economic Benefits Studies

Expenditure Year	Overall FHFC Funding (Millions)	Total Development Costs (Millions)	Employment	Industry Revenue Output (Billions)
2023	\$5,050.7	\$11,095.9	63,053	\$12.411
2022	\$2,247.4	\$6,801.4	61,384	\$9.392
2021	\$1,732.5	\$4,090.3	38,042	\$5.937
2020	\$1,864.3	\$5,252.2	55,719	\$7.709
2019	\$1,548.6	\$3,371.2	39,378	\$5.055
2018	\$1,531.5	\$2,960.3	39,270	\$5.633
2017	\$3,001.9	\$4,475.7	47,995	\$7.012
2016	\$1,859.6	\$3,095.8	38,454	\$5.463
2015	\$1,048.9	\$2,511.0	34,264	\$4.744
2014	\$1,028.5	\$1,984.5	27,888	\$3.806
2013	\$452.5	\$982.3	15,943	\$2.252
2012	\$408.4	\$486.2	24,515	\$3.094
2010	\$1,237.5	\$2,106.7	41,260	\$4.886

# **Section I**

# **Economic Benefits Methodology for the 2023 FHFC Study - IMPLAN Analysis**

In order to obtain estimates of the different types of macroeconomic effects of FHFC programs on the Florida economy, CEFA used a well-established analytical tool known as the Impact Analysis for Planning, or IMPLAN model. IMPLAN is a widely accepted integrated input-output model. IMPLAN is used extensively by state and local government agencies to measure proposed legislative and other program and policy economic impacts across the private and public sectors. There are several advantages to using IMPLAN:

- It is calibrated to local conditions using a relatively large amount of local county level and state of Florida specific data;
- It is based on a strong theoretical foundation; and
- It uses a well-researched and accepted applied economics impact assessment methodology supported by many years of use across all regions of the U.S.

The economic impact model used for this analysis was specifically developed for the counties of Florida, and includes 528 sectors and the latest dataset – year 2023 data. IMPLAN's principal advantage is that it may be used to estimate direct, indirect and induced economic impacts for any static (point-in-time) economic stimulus.

### **Economic Impact Model Input Data**

The FSU CEFA research team collected FHFC program expenditures and spending data for 2023 from FHFC staff. The researchers used "profiles" for multifamily and homeownership that were generated from the prior year's economic impact modeling process. The input data used for this study were for 2023<sup>4</sup> program-type expenditures on: construction and rehabilitation construction for the multifamily and single family programs, rental and homeownership programs, and operations expenditures. The program expenses were summarized for each program as well as expressed in a non-duplicative manner for overall expense amounts, which were the data used for the economic modeling process. The respective funding and development costs generated by the programs were assigned to

<sup>&</sup>lt;sup>4</sup> The final economic impacts were reflected in current year dollars (December 2024).

appropriate industry sector categories in the North American Industry Classification System (NAICS), and further translated into IMPLAN-specific industry sectors in the economic impact model. In this way, the research team was able to estimate the proportion of money spent in each industry sector and calculate its economic impact. Expenditures relating to FHFC's operations were directly classified by line item. Some costs associated with single family home purchases are flat fees charged for every transaction while some are a percentage of purchase price. These line items were assigned industry sector codes and the economic impacts were added to the single-family profile.

Data for this analysis were obtained from direct expenditures for FHFC programs from sources such as the FHFC 2023 annual report, and supplemental information provided by FHFC staff. The supplemental information provided by FHFC staff includes program funding amounts, amount of down payment assistance, program total development costs, closing costs and fees, and operation expenses by expenditure.

Table 2a lists the funding amount and total development cost from each multifamily program. Table 2b lists the multifamily rental programs FHFC administered in 2023, with the funding amount and total development costs for each multifamily program. The *State Housing Initiatives Partnership (SHIP) Program*, assisted both rental and homeownership units and the associated dollar amounts are divided between the multifamily and single-family Tables.

It should be noted some developments received funding from more than one program and, as a result, the data for these developments are reported on each program line in Tables 2a and 3a. As such, the totals of each program cannot be added together to determine the overall multifamily total as presented in Tables 2b and 3b, respectively, because this would result in duplication. Tables 2b and 3b have only counted the total development costs once for any development receiving funding from multiple programs. Whenever total development costs are discussed for a particular program, they include all development costs associated with the developments that received funding from that program. Whenever total development costs are discussed for all multifamily or all single-family programs, then duplicative development costs have been netted-out.

Table 3 reports that, in 2023, the total operation expenses for FHFC in Florida were \$31,707,046. Approximately eighty-six percent (86.1%) of the total amount (\$36,808,750) was spent in Florida.

Table 1a. Funding Amounts, and Total Development Costs for FHFC Multifamily Programs in 2023

Program	Type of Activity	Funding Amount	T	otal Development Cost
	New construction	\$ 175,345,962	\$	1,117,540,483
State Apartment Incentive Loan (SAIL)	Rehab construction	\$ 2,520,746	\$	40,456,884
	Total	\$ 177,866,708	\$	1,157,997,367
	New construction	\$ -	\$	-
SAIL Workforce Housing	Rehab construction	\$ -	\$	-
	Mortgage reduction	\$ -	\$	-
	Total	\$ -	\$	-
	New construction	\$ 242,765,000	\$	440,646,191
Multifamily Mortgage Revenue Bonds (MMRB)	Rehab construction	\$ 26,000,000	\$	52,461,133
	Total	\$ 268,765,000	\$	493,107,324
I I II T C (I HITC) 00/	New construction	\$ 86,014,937	\$	1,128,704,153
Low Income Housing Tax Credits (LIHTC)-9%	Rehab construction	\$ -	\$	4 420 504 452
	Total	\$ 86,014,937	\$	1,128,704,153
I In IIin - T Cor- dit- (I IIITC) 40/	New construction	\$ 111,243,964	\$	2,524,415,624
Low Income Housing Tax Credits (LIHTC)-4%	Rehab construction	\$ 43,221,152	\$	1,112,314,125
	Total	\$ 154,465,116	\$	3,636,729,749
H I I I I I I I I I I I I I I I I I I I	New construction	\$ 37,371,320	\$	59,417,670
Home Investment Partnership (HOME)	Rehab construction	\$ -	\$	-
	Total	\$ 37,371,320	\$	59,417,670
HOME-ARP (American Rescue Plan)	Rental assistance	\$ -	\$	-
Homeless School Children Pilot (HOME)	Rental assistance	\$ 332,942	\$	332,942
	New construction	\$ -	\$	148,760,294
CDBG-DR	Rehab construction	\$ -	\$	-
	Total	\$ -	\$	148,760,294
	New construction	\$ 5,224,200	\$	30,898,489
Grants for Housing Persons with Developmental Disabilities	Rehab construction	\$ -	\$	-
Disabilities	Total	\$ 5,224,200	\$	30,898,489
	New construction	\$ -	\$	-
EHCL	Rehab construction	\$ -	\$	-
	Total	\$ -	\$	-
Rental Recovery Loan Program (RRLP)	New construction	\$ 87,201,000	\$	315,246,957
Coronavirus Relief Fund (CRF)	Rental assistance	\$ -	\$	-
	New construction	\$ 34,100,000	\$	828,956,303
National Housing Trust Fund (NHTF)	Rehab construction	\$ -	\$	-
	Total	\$ 34,100,000	\$	828,956,303
	New construction	\$ -	\$	-
Homeless Housing Assistance Loan Demonstration	Rehab construction	\$ -	\$	-
(HHAL)	Total	\$ -	\$	-
	New construction	\$ 120,461,464	\$	1,194,523,545
Development Viability Loans (CIRVL)	Rehab construction	\$ 	\$	
	Total	\$ 120,461,464	\$	1,194,523,545
	New construction	\$ 9,141,189	\$	608,123,141
	Rehab construction	\$ 2,249,194	\$	149,629,017
	Rental assistance	\$ 1,110,556	\$	1,110,556
State Housing Initiatives Partnership (SHIP) - rental	Rental deposits	\$ 224,746	\$	224,746
	Foreclosure Prevention	\$ 18,409	\$	18,409
	Land acquisition	\$ 243,613	\$	243,613
	Total	\$ 12,987,706	\$	759,349,481
	New construction	\$ -	\$	-
B 1 1 B	Rehab construction	\$ -	\$	-
Predevelopment Loan Program (PLP) - rental	Pre-Development	\$ 1,994,100	\$	1,994,100
	Total	\$ 1,994,100	\$	1,994,100
Training and Technical Assistance Programs	Technical Assistance	\$ 96,975	\$	96,975

Table 1b. Totals for All FHFC Multifamily Programs in 2023<sup>5</sup>

Program	Type of Activity	Funding Amount		To	otal Development Cost
	New construction	\$	908,869,036	\$	4,796,160,383
	Rehab construction	\$	73,991,092	\$	1,112,314,125
	Mortgage reduction	\$	-	\$	-
	Pre-Development	\$	1,994,100	\$	-
Total Multifamily	Rental assistance	\$	1,443,498	\$	1,443,498
Programs	Foreclosure Prevention	\$	18,409	\$	18,409
	Technical Assistance	\$	96,975	\$	96,975
	Rental deposits	\$	224,746	\$	224,746
	Land acquisition	\$	243,613	\$	243,613
	Total	\$	986,881,468		\$ 5,910,501,749

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<sup>&</sup>lt;sup>5</sup> FHFC often provides multiple subsidies to the same development. As such, total development costs associated with a property that has multiple subsidies will report those same costs on each FHFC subsidy program line. As a result, the reader cannot simply add-up the totals of each program to determine the totals for all multifamily programs. The totals represented in the Table 1b. have netted-out any duplicative figures.

Table 2a. Funding Amounts, Total Development Costs and Closing Costs for FHFC Single-Family Programs in 2023

Program	Type of Activity	Funding Amount	To	Total Development Cost		Closing Costs
W	New construction	\$ 432,622,133	\$	454,468,452	\$	51,772,353
Homebuyer Loan Program (HBLP) f/k/a First Time Homebuyer (FTHB)	Existing Homes	\$ 3,409,052,033	\$	3,600,824,853	\$	412,875,622
nomeouyer (rinb)	Total	\$ 3,841,674,166	\$	4,055,293,305	\$	464,647,975
II	New construction	\$ 2,010,000	\$	56,467,931	\$	6,518,974
Homeownership Assistance (HAP) (FTHB DPA) - (aka	Existing Homes	\$ 21,971,280	\$	507,337,282	\$	59,781,746
Florida Assist)	Total	\$ 23,981,280	\$	563,805,213	\$	66,300,720
Harrasan marakir Lasa Das mara (El HI D DDA) (alsa El	New construction	\$ 30,000	\$	1,026,700	\$	116,515
Homeownership Loan Program (FL HLP DPA) - (aka FL HLP Second Mortgage)	Existing Homes	\$ 90,000	\$	2,138,500	\$	251,148
TIEF Second Morigage)	Total	\$ 120,000	\$	3,165,200	\$	367,663
	New construction	\$ -	\$	-	\$	=
Hurricane Michael Recovery Loan Program	Existing Homes	\$ -	\$	-	\$	-
	Total	\$	\$		\$	•
20/ HPA D. C I Dl D (PTHD DDA) (.l. HPA	New construction	\$ 18,767,431	\$	395,236,821	\$	44,939,973
3% HFA Preferred Plus Program (FTHB DPA) - (aka HFA Preferred Plus Grants) & Hometown Heros	Existing Homes	\$ 146,818,269	\$	3,090,390,071	\$	352,730,212
Preferred Plus Grants) & nonletown neros	Total	\$ 165,585,700	\$	3,485,626,892	\$	397,670,185
	New construction	\$ -	\$	-	\$	-
HHF DPA (FTHB DPA)	Existing Homes	\$ -	\$	-	\$	-
	Total	\$	\$		\$	
Salute Our Soldiers Military Loan Program (SOSMLP)	Downpayment assistance	\$ -	\$	-	\$	-
	Mortgage reduction	\$ -	\$	-	\$	-
, , ,	Total	\$	\$		\$	
	Mortgage reduction	\$ -	\$	-	\$	-
Coronavirus Relief Fund (CRF)	Rehab construction	\$ -	\$	-	\$	-
,	Total	\$	\$		\$	
Homeownership Pool (HOP)	New construction	\$ 3,869,440	\$	3,869,400	\$	865,602
Florida Hardest-Hit Fund (HHF)-funds disbursed (net of DPA)	Mortgage reduction	\$	\$	-	\$	
National Foreclosure Mitigation Counseling Program (NFMC)	Foreclosure Counseling	\$	\$		\$	
Foreclosure Counseling Program (FCP)	Foreclosure Counseling	\$	\$	-	\$	
	New construction	\$ 5,061,759	\$	25,139,419	\$	2,863,844
	Rehab construction	\$ 13,906,739	\$	13,906,739	\$	-
	Downpayment assistance	\$ 8,262,436	\$	108,917,022	\$	12,479,604
State Housing Initiatives Partnership (SHIP)	Foreclosure Prevention	\$ 309,813	\$	309,813	\$	-
	Foreclosure Counseling	\$ <u> </u>	\$	-	\$	<u>-</u>
	Land Acquisition	\$ -	\$	=	\$	=
	Total	\$ 27,540,747	\$	148,272,992	\$	15,343,448
Predevelopment Loan Program (PLP) - Homeownership	Pre-Development	\$ 1,029,500	\$	1,029,500	\$	·
	MCC on New Homes	\$ -	\$	-	\$	-
мсс	MCC on Existing Homes	\$ -	\$	-	\$	-
	Total	\$	\$	•	\$	•

Table 2b. Totals for All FHFC Single-Family Programs in 2023<sup>6</sup>

Program	Type of Activity	Funding Amount	Total Development Cost		ent Closing Costs	
	New construction	\$ 462,360,763	\$	483,477,270	\$	107,077,261
	Existing Homes	\$ 3,577,931,582	\$	3,600,824,853	\$	825,638,729
	Rehab construction	\$ 13,906,739	\$	13,906,739	\$	-
	Mortgage reduction	\$ -	\$	-	\$	-
	Foreclosure Prevention	\$ 309,813	\$	309,813	\$	-
Total Single-Family Programs	Foreclosure Counseling	\$ -	\$	-	\$	-
	Land Acquisition	\$ -	\$	-	\$	-
	Total MCC	\$ -	\$	-	\$	-
	Pre-Development	\$ 1,029,500	\$	1,029,500	\$	-
	Downpayment assistance	\$ 8,262,436	\$	108,917,022	\$	12,479,604
	Total	\$ 4,063,800,833	\$	4,208,465,198	\$	945,195,594

<sup>&</sup>lt;sup>6</sup> FHFC often provides multiple subsidies to the same development. As such, total development costs associated with a property that has multiple subsidies will report those same costs on each FHFC subsidy program line. As a result, the reader cannot simply add-up the totals of each program to determine the totals for all multifamily programs. The totals represented in Table 2b. have netted-out any duplicative figures.

Table 3. Operation Expenses for FHFC in 2023

Descriptions of FHFC Line Item Operating Expenses	IMPLAN Industry Sector	Line Item Budget	Budget Spent in FL	Out of Total Budget Spent, % Spent in FL
Furniture & Equipment, Computer Equipment, Capital Expenditures - IT Equipment	378. Wholesale - Machinery, equipment, and supplies	\$70,731	\$0	0.00%
Office Supplies	395. Retail - Miscellaneous store retailers	\$6,374	\$0	0.00%
Rent - Offsite Storage	404. Warehousing and storage	\$2,529	\$2,529	0.01%
Software Licenses, Capital Expenditures - Software	410. Software publishers	\$583,607	\$0	0.00%
Telephone	416. Wireless telecommunications carriers (except satellite)	\$80,409	\$57,427	0.16%
Books & Subscriptions	419. News syndicates, libraries, archives and all other information services	\$49,749	\$12,633	0.03%
Credit Underwriting, Advisor Payments, Banking & Processing Charges	423. Monetary authorities and depository credit intermediation	\$78,539	\$54,009	0.15%
Salaries, Unemployment Taxes, Employee Benefits, Compensated Absences, Payroll Taxes, Workers Compensation Insurance	424. Other financial investment activities	\$17,385,395	\$14,847,990	40.34%
Corporate Insurance	427. Insurance agencies, brokerages, and related activities	\$285,292	\$0	0.00%
Rent	429. Other real estate	\$1,142,018	\$1,142,018	3.10%
Legal Fees	437. Legal services	\$216,879	\$216,879	0.59%
Compliance Monitoring	438. Accounting, tax preparation, bookkeeping, and payroll services	\$4,786,827	\$4,786,827	13.00%
Systems Design Contracts	442. Computer systems design services	\$0	\$0	0.00%
Systems Maintenance Contracts	443. Other computer related services, including facilities management	\$348,706	\$0	0.00%
Consulting	444. Management consulting services	\$3,000,511	\$2,115,198	5.75%
Environmental Review, Technical Assistance	445. Environmental and other technical consulting services	\$563,221	\$563,221	1.53%
Advertising, Public Relations, Marketing	447. Advertising, public relations, and related services	\$57,122	\$53,790	0.15%
Printing & Reproduction, Servicer Fees	450. Marketing research and all other miscellaneous professional, scientific, and technical services	\$674,327	\$670,526	1.82%
Board Meetings, C-3 Committee	452. Office administrative services	\$123,793	\$122,672	0.33%
Repairs & Maintenance, Property Expenses	453. Facilities support services	\$51,363	\$22,464	0.06%
Employee Relations	454. Employment services	\$3,818	\$3,818	0.01%
Conferences & Seminars	455. Business support services	\$64,684	\$18,673	0.05%
Travel	456. Travel arrangement and reservation services	\$250,329	\$137,569	0.37%
Property Expenses	458. Services to buildings	\$0	\$0	0.00%
Tuition Reimbursement	463. Junior colleges, colleges, universities, and professional schools	\$5,000	\$5,000	0.01%
Workshops	464. Other educational services	\$315,650	\$290,900	0.79%
Grant Disbursements	504. Grantmaking, giving, and social advocacy organizations	\$3,967,734	\$3,967,734	10.78%
G&A Other, Membership Dues, Trustee Fees	505. Business and professional associations	\$88,110	\$11,166	0.03%
Postage Other Food	508. Postal service	\$11,070	\$9,038	0.02%
Other Fees Local Property Real Estate Taxes	513. Other state government enterprises 516. Other local government enterprises	\$2,319 \$2,592,645	\$2,319 \$2,592,645	0.01% 7.04%
notair Toperty Tear Estate Taxes				
	Total	\$36,808,750	\$31,707,046	86.14%

The economic impacts of the 2023 expenditures are listed below. Impacts are expressed for each program area as output (or sales/revenues), employment (or jobs), value-added, and income (or wages). The following Tables present the direct, indirect, induced, and total economic impact results in current dollars. The output generated represents the value of final goods and services produced across the program type economies as a result of the sales/revenues generated by FHFC activities during 2023. The direct impacts measure the immediate effects of spending in FHFC-related industries (e.g., in employment, value-added, and income). Indirect impacts are those that include changes to production, employment, income, etc., that occur as a result of the direct effects. Induced impacts are those further impacts of spending derived from direct and indirect activities (i.e. household purchases of consumer goods and services).

# **FHFC Multifamily Programs**

The 2023 economic impacts for each of the multifamily programs are presented in Table 4. Table 4 represents impacts for each multifamily program and as such, totals for all multifamily programs are not presented therein.

Table 4. Economic Impacts of each FHFC Multifamily Program in Florida in 2023<sup>7</sup> – IMPLAN Analysis

	Multifamily Programs								
Economic Impacts	Output*	Employment	Income*	Value added*					
State Apartment Incentive Loan (SAIL)	\$2,137,814,615	10,558	\$2,164,625,460	\$2,201,469,006					
State Apartment Incentive Loan (SAIL)- Workforce Net	\$0	0	\$0	\$0					
Multifamily Mortgage Revenue Bonds (MMRB)	\$879,220,667	4,354	\$889,657,300	\$905,730,414					
LIHTC-9%	\$2,118,565,112	10,449	\$2,145,794,744	\$2,181,276,380					
LIHTC-4%	\$5,843,650,028	29,207	\$5,900,441,315	\$1,148,333,342					
HOME Rental	\$111,526,304	550	\$112,959,737	\$114,827,574					
HOME TBRA	\$0	0	\$0	\$0					
Grants for Housing for DD	\$57,996,119	286	\$58,741,536	\$59,712,852					
EHCL	\$0	0	\$0	\$0					
RRLP	\$591,715,024	2,918	\$599,320,257	\$609,230,275					
CRF	\$0	0	\$0	\$0					
NHTF	\$1,555,941,739	7,674	\$1,575,940,049	\$1,601,998,893					
HHAL	\$0	0	\$0	\$0					
Development Viability	\$2,242,107,377	11,058	\$2,270,924,881	\$2,308,475,597					
State Housing Initiatives Partnership (SHIP) - Rental	\$1,293,229,261	6,415	\$1,307,112,126	\$1,333,338,099					
PLP - Rental	\$4,624,520	21	\$4,273,412	\$5,429,643					
TTA	\$0	0	\$0	\$0					
Total	\$ 16,836,390,767	83,490	\$ 17,029,790,818	\$ 12,469,822,075					

<sup>\*</sup> in Dec 2024 \$

# **FHFC Single Family Programs**

The 2023 economic impacts associated with each of the single-family programs are presented in Table 5. Table 5 represents impacts for each single-family program and as such, totals for all single-family programs are not presented.

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<sup>&</sup>lt;sup>7</sup> Because FHFC often uses more than one program to fund the same development, Total Development Cost totals may not simply be added together in this table to get the overall economic impact of all multifamily programs. Instead, this table should only be used to understand the economic impact of each program by itself.

**Table 5. Economic Impacts of each FHFC Single Family Program in Florida in 20238 – IMPLAN Analysis** 

Single Family Programs									
Economic Impacts	Output*	Employment	Income*	Value added*					
FTHB & DPA Programs	\$1,895,008,869	10,525	\$2,815,034,443	\$2,116,043,368					
НОР	\$9,385,191	53	\$10,796,246	\$9,992,997					
SOSMLP	\$0	-	\$0	\$0					
CRF	\$0	-	\$0	\$0					
HHF	\$0	-	\$0	\$0					
NFMC	\$0	-	\$0	\$0					
Foreclosure Counseling	\$0	-	\$0	\$0					
PLP - Homeownership	\$1,602,724	8	\$1,666,990	\$1,688,581					
SHIP - Homeownership	\$320,324,818	1,823	\$329,373,603	\$335,041,262					
MCC	\$0	-	\$0	\$0					
Total	\$ 2,226,321,601	12,410	\$ 3,156,871,282	\$ 2,462,766,209					

<sup>\*</sup> in Dec 2024 \$

### **FHFC Operations**

FHFC 2023 administrative expenditures were assigned sector codes that correspond to the appropriate industry for each expense line item. Money spent outside of Florida is excluded from the economic model. The economic impacts associated with those expenditures are shown in Table 6.

Table 6. FHFC Operations, Economic Impacts for 2023 - IMPLAN Analysis

FHFC Operating Expenses							
<b>Economic Impacts</b>	Output*	Employment	Labor Income*	Value added*			
FHFC Admin. and Operating Expenses	\$72,893,050.39	406	\$83,036,505.47	\$100,260,221.36			
Grand Total	\$72,893,050	406	\$83,036,505	\$100,260,221			

<sup>\*</sup> in Dec 2024 \$

# **Total Economic Impacts of FHFC Housing Programs and Administrative Expenditures**

The total economic impacts for the two FHFC main program groups (multifamily and single family) are shown in Table 7. In addition, the economic impacts associated with FHFC operations are included.

<sup>&</sup>lt;sup>8</sup> Because FHFC often uses more than one program to fund the same development, Total Development Cost totals may not simply be added together in this table to get the overall economic impact of all single-family programs. Instead, this table should only be used to understand the economic impact of each program by itself.

**Table 7. Economic Impacts of All FHFC Housing Programs and Operating Expenditures for 2023 – IMPLAN Analysis** 

Total FHFC Housing Programs & Operations									
Economic Impacts Output* Employment Labor Income* Value added*									
Multifamily Programs	\$10,111,558,440	50,237	\$10,222,861,122	\$10,421,691,943					
Single Family Programs	\$2,226,321,601	12,410	\$3,156,871,282	\$2,462,766,209					
FHFC Admin. and Operating Expenses	\$72,893,050	406	\$83,036,505	\$100,260,221					
Total All Program Activities	\$12,410,773,091	63,053	\$13,462,768,909	\$12,984,718,373					

<sup>\*</sup> in Dec 2024 \$

# **Section II**

# **Economic Impacts Methodology for the 2023 FHFC Study - REMI Analysis**

The 15-year economic impact results, based on projected operating data (program input data), show the impact of each FHFC individual program, relative to the baseline economy. The results reveal that the impacts on the Florida economy will be positive, on Output, Income and Employment, for years 2023 - 2037. It should be noted that the analyses did not reallocate or redistribute any potential revenues generated from program income associated with potential loan repayments from these developments to other areas of spending; such as government spending or other affordable housing programs. The program input data (for 2023) included the following data categories (by individual program) for operating income and expenses provided to FSU CEFA by the FHFC,9 on a perunit basis:

- Average Annual Effective Gross Income
- Average Annual Real Estate Taxes
- Average Annual Insurance
- Average Annual Management Fee (% of EGI)
- Average Annual General & Administrative
- Average Annual Payroll
- Average Annual Utilities
- Average Annual Utility Allowances
- Average Annual Marketing & Advertising
- Average Annual Building Maintenance & Repairs
- Average Annual Grounds Maintenance & Landscaping
- Average Annual Contract Services
- Average Annual Resident Programs
- Average Annual Security
- Average Annual Other

<sup>&</sup>lt;sup>9</sup> Input data provided by Ms. Tracy Willis, FHFC Development Finance Administrator.

- Average Annual Replacement Reserves
- Average Annual Amortizing Debt Principal Payments
- Average Annual Amortizing Debt Interest Payments
- Average Annual Interest Only Debt Service & Fees
- Net Cash Flow after Debt Service

FSU CEFA then derived the totals (used in the REMI model) based on the average operating cost (or average effective gross income) per unit multiplied by the number of units for each input data category listed above, for each FHFC multifamily program and a separate overall FHFC multifamily grouping (because programs are often used together to fund developments). There was no duplication of any category nor numbers provided in the input data. In order to estimate the expected growth rate of operating expenses, an assumption of 3 percent annually was used. Income 11 was based on a growth rate of 2 percent annually. 12

For each of the nine programs (4%HC, 9%HC, SAIL, MMRB, NHTF, HOME, RRLP, Grants, and Development Viability Loans), several policy variables were used in REMI PI+ to model changes in several expense and income categories. For "Average Annual Effective Gross Income PU", REMI's proprietor's income policy variable was used because this is the income category that reflects the total income received by the development. "Average Annual Real Estate Taxes PU" uses REMI's local government spending variable because it is assumed that money taxed by the government is spent. All other expense categories used the industry sales policy variable, with the industry detail selected that best corresponds to the associated NAICS code of the category.

<sup>&</sup>lt;sup>10</sup> The Summary Table presents the total economic impact results including all rental developments funded in 2023 without duplication when any development received funding from more than one program.

<sup>&</sup>lt;sup>11</sup> Based on the Average Annual Effective Gross Income variable.

 $<sup>^{12}</sup>$  The growth rate(s) for operating expenses and income, of 3 percent and 2 percent, respectively, were based on growth rates used by the FHFC.

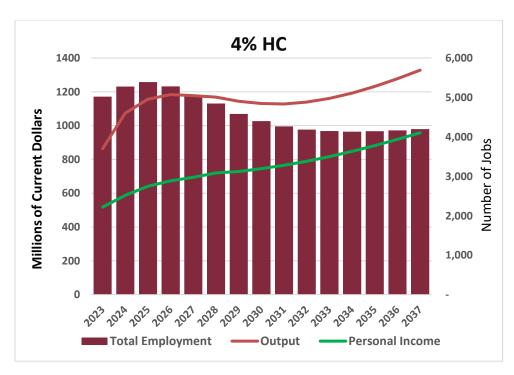
### **FHFC Program Results**

# **4% HC Program**

The economic impact presented below is based on the 15-year operating proformas for the 71 4% HC developments that were awarded funding in 2023, creating 11,168 units.

- 2023-2037 Employment increases by 5,389 jobs in the third year of operation, before settling at 4,196 jobs in 2037.<sup>13</sup> After the first three years of operations where the market demonstrates an over-employment strategy, it begins to decrease the number of jobs annually thereafter.
- Annual Output increases to \$1.18 billion for the fourth year of operation in 2026, before decreasing annually through 2031 where it begins to then increase again finally settling at \$1.33 billion in year 2037.
- Personal Income increases from \$518 million for the initial year of operation in 2023 and continues to increase to about \$957.8 million in 2037.





<sup>&</sup>lt;sup>13</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

# 9 % HC Program

The economic impact presented below is based on the 15-year operating proformas for the 37 9% HC developments that were awarded funding in 2023, creating 3,325 units.

- Employment increases by 1,281 jobs for the third year of operation in 2025, before settling at 1,043 jobs in 2037.<sup>14</sup>
- Annual Output increases by \$286.1 million for the fourth year of operation in 2026, eventually rising to \$336.2 million in 2037, with an increasing trend at that time.
- Personal Income increases by \$123 million for the initial year of operation in 2023 and continues to increase to \$235.4 million in 2037.

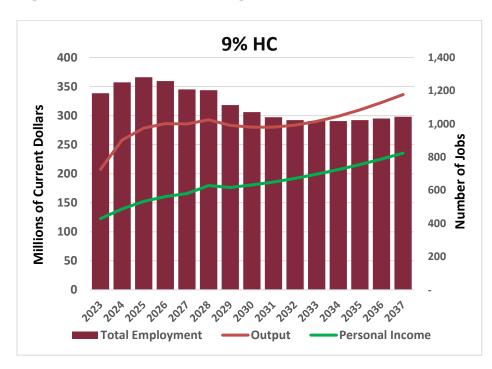


Figure 2. The FHFC 9% HC Program to Year 2037

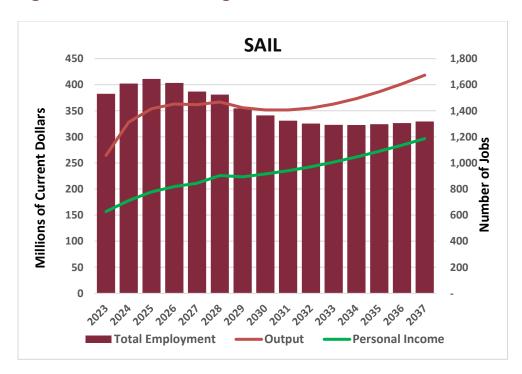
<sup>&</sup>lt;sup>14</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

### **SAIL Program**

The economic impact presented below is based on the 15-year operating proformas for the 28 SAIL developments that were awarded funding in 2023, creating 3,445 units.

- Employment increases by 1,645 jobs for the third year of operation in 2025 and after an additional increase in the first three years stabilizes to 1,318 in 2037. During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to decrease the number of jobs annually thereafter.
- Annual Output increases by \$264.5 million for the initial year of operation in 2023, and continues to increase, reaching \$418.4 million in 2037.
- Personal Income increases by \$157 million for the initial year of operation in 2023 and continues to increase to \$297 million in 2037.

Figure 3. The FHFC SAIL Program to Year 2037



<sup>&</sup>lt;sup>15</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

### **MMRB Program**

The economic impact presented below is based on the 15-year operating proformas for the 17 MMRB developments that were awarded funding in 2023, creating 1,634 units.

- Employment increases by 565 jobs for the initial year of operation in 2023.<sup>16</sup> During the first three years of operations the market creates jobs based on higher demand expectations than needed and peaks at 608 jobs in 2025, and then it begins to correct itself through 2034, reaching 489 jobs by 2037.
- Annual Output increases by \$98.6 million for the initial year of operation in 2023, eventually rising to \$135.4 million in 2026, where it then begins to decrease. It dips slightly to \$130.9 million in 2030 and returns to an increasing trend, providing \$157 million of annual Output by 2037.
- Personal Income increases by \$58 million for the initial year of operation in 2023 and continues to increase to \$109.7 million in 2037.

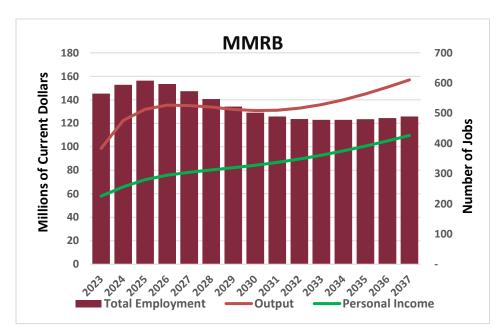


Figure 4. The FHFC MMRB Program to Year 2037

<sup>&</sup>lt;sup>16</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

# **Home Program**

The economic impact presented below is based on the 15-year operating proformas for the 6 HOME developments that were awarded funding in 2023, creating 167 units.

- Employment increases by 55 jobs for the initial year of operation in 2023, slightly decreasing to 49 jobs in 2037.<sup>17</sup>
- Annual Output increases by \$9.6 million for the initial year of operation in 2023 and increases consistently throughout the time period to \$15.9 million by year 2037.
- Personal Income increases by \$5.6 million for the initial year of operation in 2023 and continues to increase to \$10.9 million in 2037.

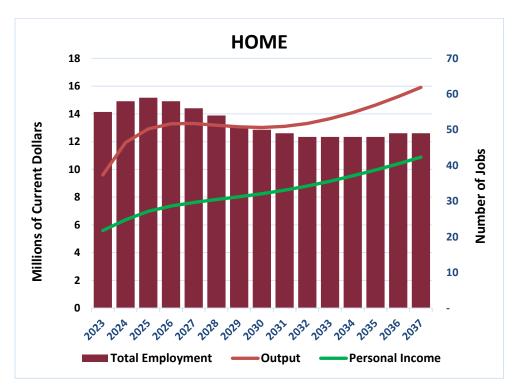


Figure 5. The FHFC Home Program to Year 2037

<sup>&</sup>lt;sup>17</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

# **NHTF Program**

The economic impact presented below is based on the 15-year operating proformas for the 24 NHTF developments that were awarded funding in 2023, creating 2,366 units.

- Employment increases by 1,011 jobs for the initial year of operation in 2023, increasing to 1,091 in 2025. During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to correct itself thereafter, settling at 909 jobs in 2037.
- Annual Output increases by \$176 million for the initial year of operation in 2023, eventually rising to \$289.9 million in 2037, with an increasing trend at that time.
- Personal Income increases by about \$103.2 million for the initial year of operation in 2023 and continues to increase to \$200.2 million in 2037.

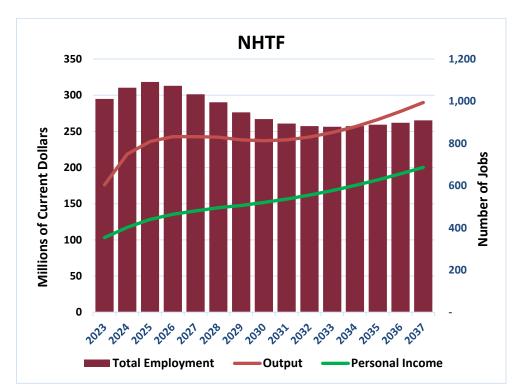


Figure 6. The FHFC NHTF Program to Year 2037

<sup>&</sup>lt;sup>18</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

### **Grants Program**

The economic impact presented below is based on the 15-year operating proformas for the 2 Grant developments that were awarded funding in 2023, creating 56 units.

- Employment increases by 26 jobs for the initial year of operation in 2023, increasing to 28 in 2025. During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to correct itself thereafter, settling at 25 jobs in 2037.
- Annual Output increases by \$4.56 million for the initial year of operation in 2023, eventually rising to \$8.15 million in 2037, with an increasing trend at that time.
- Personal Income increases by about \$2.58 million for the initial year of operation in 2023 and continues to increase to \$5.33 million in 2037.

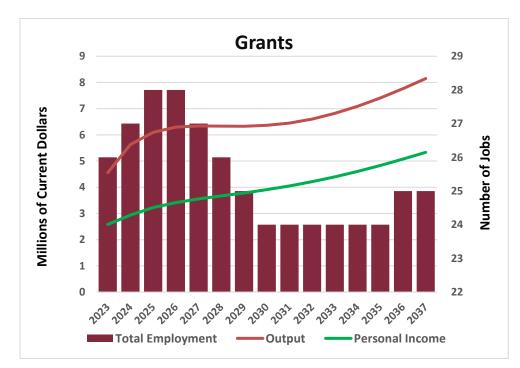


Figure 7. The FHFC Grants Program to Year 2037

<sup>&</sup>lt;sup>19</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

# **RRLP Program**

The economic impact presented below is based on the 15-year operating proformas for the 11 RRLP developments that were awarded funding in 2023, creating 945 units.

- Employment increases by 343 jobs for the initial year of operation in 2023, increasing to 369 in 2025.<sup>20</sup> During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to correct itself thereafter, settling at 307 jobs in 2037.
- Annual Output increases by \$60.25 million for the initial year of operation in 2023, eventually rising to \$99.1 million in 2037, with an increasing trend at that time.
- Personal Income increases by about \$35.2 million for the initial year of operation in 2023 and continues to increase to \$68.1 million in 2037.

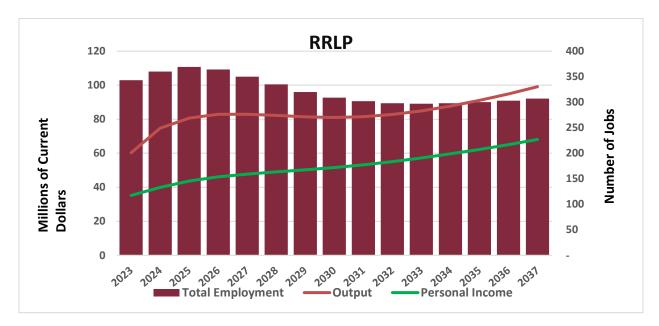


Figure 8. The FHFC RRLP Program to Year 2037

<sup>&</sup>lt;sup>20</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

### **Development Viability Program**

The economic impact presented below is based on the 15-year operating proformas for the 31 Development Viability developments that were awarded funding in 2023, creating 3,704 units.

- Employment increases by 1,508 jobs for the initial year of operation in 2023, increasing to 1,626 in 2025.<sup>21</sup> During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to correct itself thereafter, settling at 1,343 jobs in 2037.
- Annual Output increases by \$261.7 million for the initial year of operation in 2023, eventually rising to \$427 million in 2037, with an increasing trend at that time.
- Personal Income increases by about \$154.1 million for the initial year of operation in 2023 and continues to increase to \$298.2 million in 2037.

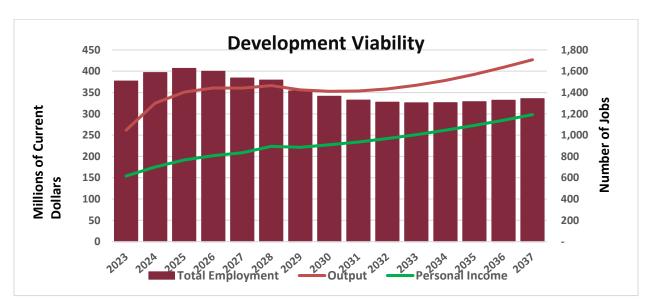


Figure 9. The FHFC Development Viability Program to Year 2037

<sup>&</sup>lt;sup>21</sup> The job increases for each program are compared to a baseline (i.e., no FHFC program investment activity).

### **Summary**

Overall, the combined, total economic impact results for FHFC's nine rental programs are shown below, based on the 15-year operating proformas of the 144 developments that had a funding award in 2023, creating 28,926 units.<sup>22</sup> It should be noted that these summary totals contain no duplication of economic impact due to leveraging multiple program funds.<sup>23</sup>

- Employment increases by 7,573 jobs for the initial year of operation in 2023, before settling at 6,420 jobs in 2037.<sup>24</sup> During the first three years of operations the market creates jobs based on higher demand expectations than needed, and then it begins to correct itself thereafter.
- Annual Output increases by almost \$1.31 billion for the initial year of operation in 2023. It shows an increasing trend through 2037 when it reaches \$2.04 billion.
- Personal Income increases by almost \$781.5 million for the initial year of operation in 2023 and continues to increase to more than \$1.46 billion in 2037.

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<sup>&</sup>lt;sup>22</sup> It should be noted that in REMI, the total gross units of 28,926 as reported in the table on page 60 of the Annual Report were included in the economic analysis. It doesn't count the 180 PLP units because those units are not produced during the PLP funding as they are just getting them ready to be produced. It does include half of the SHIP units (311) because the other half are assumed to already be included the 28,926 multifamily program developments. The gross total 28,926 would not be reduced by any new construction and any preservation developments that were initially funded within the last three years and the current year is simply recognizing additional financing.

<sup>&</sup>lt;sup>23</sup> Although the program funds include all developments funded by each respective program, the summary economic impact analysis only counts each funded development once, even if they had multiple funding programs.

<sup>&</sup>lt;sup>24</sup> The job increases for each program are relative to a baseline (i.e., no FHFC program investment activity).

Figure 10. The FHFC Summary of Programs to Year 2037

