STEARNS WEAVER MILLER WEISSLER ALHADEFF & SITTERSON. P.A.

Patricia K. Green 150 West Flagler Street, Suite 2200 Miami, FL 33130

Direct: (305) 789-3345 Fax: (305) 789-2621

Email: pgreen@stearnsweaver.com

April 15, 2016

Via FedEx

Ms. Kate A. Flemming Legal Analyst/Corporation Clerk Florida Housing Finance Corporation 227 N. Bronough Street Suite 5000 Tallahassee, Florida 32301

RE: Amended Petition for Rule Waiver

Dear Ms. Flemming:

Enclosed is an Amended Petition for Waiver of Rule 67-48.0072(13)(b) and Rule 67-21.026(11)(b), for Maintenance of Excess Reserve Funds, submitted on behalf of MCG Senior Apartments, Ltd., for consideration by the Board at its next meeting. I have sent a duplicate copy to the Joint Administrative Procedures Committee. Should you have any questions, please do not hesitate to contact me.

Patricia K. Green

PKG/zs Enclosure

Sincerely.

cc: Joint Administrative Procedures Committee (with Enclosure)

STATE OF FLORIDA FLORIDA HOUSING FINANCE CORPORATION

CASE NO. <u>2016-013VW</u>

MCG SENIOR APARTMENTS, LTD. Petitioner

VS.

FHFC APPLICATION: 2014-423S

REQUEST FOR APPLICATIONS: 2014-111

FLORIDA HOUSING FINANCE CORPORATION,
Respondent

AMENDED PETITION¹ FOR WAIVER OF RULE 67-48.0072(13)(b) AND RULE 67-21.026(11)(b), FOR MAINTENANCE OF EXCESS RESERVE FUNDS

Petitioner MCG Senior Apartments, Ltd., a Florida limited partnership ("MCG") submits its Petition to Respondent Florida Housing Finance Corporation (the "Corporation") for a waiver of the Corporation's prohibition on the escrow of replacement reserves in an amount exceeding 50% of the total amount of reserves required for a two year period. *See* Rule 67-48.072(13)(b), and Rule 67-21.026(11)(b), Florida Administrative Code. In support of its Petition, MCG states:

A. THE PETITIONER

1. The name, address, telephone and facsimile numbers, and email address for MCG and its qualified representative for MCG's application (the "Application") in response to RFA 2014-111 SAIL Financing of Affordable Multifamily Housing Developments to be Used in

¹ The original version of this Petition was submitted to the Corporation on April 7, 2016. Minor revisions have been made to the Petition in order to reference additional sections of the Florida Administrative Code that are implicated in this request for Rule waiver.

Conjunction with Tax-Exempt Bond Financing and Non-Competitive Housing Credits (the "RFA") are:

> MCG Senior Apartments, Ltd. Attention: Steven C. Hydinger

2101 Highland Avenue South, Suite 110

Birmingham, AL 35205

Telephone:

205-639-5070

Facsimile:

205-639-5070

E-mail:

stevenh@brecdevelopment.com

2. The name, address, telephone and facsimile numbers for MCG's attorney are:

Brian J. McDonough, Esq.

Stearns, Weaver, Miller, Weissler, Alhadeff & Sitterson, P.A.

150 West Flagler Street, Suite 2200

Miami, Florida 33130

Telephone: (305) 789-3350

Facsimile: (305) 789-3395

E-Mail: bmcdonough@stearnsweaver.com

B. THE DEVELOPMENT

3. MCG timely submitted its Application in response to the RFA for renovation of the existing development named "Mount Carmel Gardens" (the "Development"). See Application No. 2014-423S. Financing for the acquisition and renovation of the Development will include a loan from First Housing Development Corporation of Florida ("First Housing") which will be insured by the U.S. Department of Housing and Urban Development ("HUD") under Section 221(d) (4) of the National Housing Act (the "HUD Loan"). A required component of the HUD Loan will be a minimum initial deposit of \$207,000 to the replacement reserve account to be funded by MCG (the "Reserve Amount"). The Reserve Amount exceeds the allowable initial escrow of replacement reserves under Rule 67-48.072 (13)(b), Florida Administrative Code and Rule 67-21.026(11)(b) (collectively, the "Rules"), which for the Development, is \$62,100. Accordingly, MCG hereby petitions the Corporation for a waiver of its prohibition on the initial escrow of replacement reserves in an amount exceeding 50% of the total amount of reserves required for a two year period.

- 4. The requested rule waiver will not adversely affect the Development. However, a denial of this Petition (a) will result in a substantial economic hardship to MCG and (b) could deprive the residents of Duval County, Florida of 207 units of affordable housing and (c) would violate principles of fairness². Section 120.542(2), Fla. Stat. (2015).
 - 5. The waiver being sought is permanent in nature.

C. RULES FROM WHICH WAIVER IS SOUGHT

- 6. MCG requests a waiver from the Rules. Specifically, MCG is requesting approval of the initial escrow of replacement reserves in an amount which exceeds 50% of the total amount of reserves required for a two year period. Rule 67-48.0072(13)(b) provides, in relevant part, as follows:
 - (13) For Competitive HC, SAIL, and HOME, in addition to operating expenses, the Credit Underwriter must include an estimate for replacement reserves and operating expense reserves deemed appropriate by the Credit Underwriter when calculating the final net operating income available to service the debt. A minimum amount of \$300 per unit per annum must be used for all Developments.

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(b)... An Applicant may choose to fund a portion of the replacement reserves at closing. The amount cannot exceed 50 percent of the required replacement reserves for two (2) years and must be placed in escrow at closing.

Rule 67-21.026(11)(b) provides, in relevant part, as follows:

(11) In addition to operating expenses, the Credit Underwriter must include an estimate for replacement reserves and operating expense reserves deemed appropriate by the Credit Underwriter when calculating the final net operating income available to service the debt. A minimum amount of \$300 per unit per annum must be used for all Developments.

²" Principles of Fairness" are violated when literal application of a rule affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the rule. Section 120.542(2), Florida Statutes.

(b)An Applicant may choose to fund a portion of the replacement reserves at closing. The amount cannot exceed 50 percent of the required replacement reserves

for two (2) years and must be placed in escrow at closing.

D. STATUTES IMPLEMENTED BY THE RULES

7. The Rules are implementing, among other sections of the Florida Housing Finance

Corporation Act, the statute that designated the Corporation as the housing credit agency

responsible for the allocation and administration of Low-Income Housing Tax Credits. See

Section 420.5099, Florida Statutes.

E. PETITIONER REQUESTS A WAIVER FROM THE RULES FOR THE

FOLLOWING REASONS

8. MCG requests a waiver from the Rules prohibiting the initial escrow of replacement

reserves in an amount exceeding 50% of the total amount of reserves required for a two year

period. Under Section 120.542(1), Fla. Stat., and Chapter 28-104, F.A.C., the Corporation has

the authority to grant waivers to its rule requirements when strict application of these rules would

lead to unreasonable, unfair and unintended consequences in particular instances. Waivers shall

be granted when (1) the person who is subject to the rule demonstrates that the application of the

rule would create a substantial hardship or violate principles of fairness, and (2) the purpose of

the underlying statute has been or will be achieved by other means by the person. § 120.542(2),

Fla. Stat. (2011).

9. As a condition to the origination of the HUD Loan by First Housing, First Housing, as

directed by HUD, is requiring the transfer into the replacement reserve of existing project

reserves already on deposit with the current owner, in the amount of \$207,000. Scott Moreman,

the Senior Vice President of First Housing, has advised Petitioner that HUD is requiring a \$1,000

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per unit initial deposit into the replacement reserve, which is thereafter increased by an annual deposit equal to \$300 per unit. The deposit was a condition to HUD'S approval of the 221(d)(4) loan.

- 10. If the waiver requested herein is not granted, MCG will suffer a substantial economic hardship by failing to meet the technical requirements of the Rules, which will result in recision of (a) the Corporation's allocation of SAIL funds and (b) the preliminary allocation of housing credits awarded to the Development. MCG's investor member will withdraw from the transaction if the housing credits cannot be delivered as contemplated and, as a consequence, there will be no source of the equity which is a critical component of the funds necessary to renovate the Development. Renovation of the Development will fail altogether.
- 11. MCG's scoring and allocation of housing credits would not have been affected by the existence of the excess initial Reserve Amount. There are no points associated with this aspect of the Application. Nor does this change adversely impact any other applicant in the RFA.
- 12. A waiver of the Rules' prohibition on the escrow of initial replacement reserves in an amount exceeding 50% of the total amount of reserves required for a two year period restriction would serve the purposes of Section 420.5099, F.S., and the Act as a whole, because one of the Act's primary purposes is to facilitate the availability of decent, safe and sanitary housing in the State of Florida to households of limited means.
- 13. Should the Corporation require additional information, a representative of MCG is available to answer questions and to provide all information necessary for consideration of this Petition.

F. ACTION REQUESTED. MCG requests the following:

a. That the Corporation grant MCG a waiver from Rule 67-48.0072(13)(b), Florida Administrative Code and Rule 67-21.026(11)(b), Florida Administrative Code,

allowing it to initially escrow replacement reserves in an amount exceeding 50% of the total amount of reserves required for a two year period;

- b. That the Corporation grant the Petition and all the relief requested therein; and
- c. That the Corporation grant such further relief as may be deemed appropriate.

Respectfully submitted,

STEARNS WEAVER MILLER WEISSLER ALHADEFF & SITTERSON, P.A. Counsel for MCG Senior Apartments, Ltd. 150 West Flagler Street, Suite 150 Miami, Florida 33131

Tel: (305) 789-3350

Fax: (305) 789-3395 E-mail: hmedonough@swmwas.com

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CERTIFICATE OF SERVICE

The Amended Petition is being served by overnight delivery for filing with the Corporation Clerk for the Florida Housing Finance Corporation, 227 North Bronough Street, Suite 5000, Tallahassee, Florida 32301, with copies served overnight delivery on the Joint Administrative Procedures Committee, Pepper Building, Room 680, 111 West Madison Street, Tallahassee, Florida 32399-1400, this 15th day of April, 2016.

Brian J. McDonough, Esq.